

November 23, 1999

Ms. Tenley Aldredge Assistant County Attorney Travis County P.O. Box 1748 Austin, Texas 78767

OR99-3379

Dear Ms. Aldredge:

You ask whether certain information is subject to required public disclosure under the Texas Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 129659.

Travis County received a request for records of its Domestic Relations Office (the "Office") concerning a particular domestic relations case. You assert that the information is excepted from required public disclosure based on sections 552.101 and 552.107(1) of the Government Code. We conclude that the requested records are not subject to public disclosure under the Act because they are records of the judiciary.

Records of the judiciary are specifically excepted from the provisions of chapter 552 of the Government Code. Gov't Code § 552.003(1)(B). In *Benavides v. Lee*, 665 S.W.2d 151 (Tex. App.--San Antonio 1983, no writ), the court explained the purpose of the judiciary exception as follows:

The judiciary exception . . . is important to safeguard judicial proceedings and maintain the independence of the judicial branch of government, preserving statutory and case law already governing access to judicial records. But it must not be extended to every governmental entity having any connection with the judiciary.

Id. at 152. The court in *Benavides* found the Webb County Juvenile Board not to be a part of the judiciary. In so finding, the court reasoned that an analysis of the judiciary exception should focus on the governmental body itself and the kind of information requested. *Id.* at 151; see Open Records Decision No. 572 (1990).

In *Delcourt v. Silverman*, 919 S.W.2d 777 (Tex. App.--Houston [14th Dist.] 1996, writ denied), the court held that a guardian ad litem in a child custody case was entitled to absolute judicial immunity. In reaching this conclusion, the court considered the function of the guardian ad litem. If the guardian ad litem was functioning as an actual functionary or arm of the court, the ad litem should be entitled to judicial immunity. *Delcourt*, 919 S.W.2d at 784. The court noted that other courts had determined that the function of a guardian ad litem in child custody cases was basically to act as an extension of the court when the ad litem is investigating facts and reporting to the court what placement was in the child's best interest. *Id.* at 785, *citing Ward v. San Diego County Dep't of Social Services*, 691 F. Supp. 238, 240 (S.D. Cal. 1988). The court concluded that so long as the appointment of the guardian ad litem contemplates the ad litem acting as an extension of the court, the ad litem is entitled to absolute judicial immunity.

We understand that the court by order appointed the Office to act as guardian ad litem of the child in this child custody case. See Fam. Code § 230.004(a)(6) (domestic relations office may represent child as guardian ad litem where termination of parent-child relationship is sought or where conservatorship of or access to child is contested). We understand that the Office acts as the court's agent in gathering relevant information in the case. We further understand that after the Office gathers the pertinent information in a given case, the Office reports its findings to the court and makes appropriate recommendations to the court on behalf of the child in the case. We conclude that the Office, as guardian ad litem, is acting "as an arm of the court." See Delcourt, 919 S.W.2d at 781; Open Records Decision No. 646 (1996) at 4. ("The function that a governmental entity performs determines whether the entity falls within the judiciary exception to the Open Records Act"). Therefore, the requested records are not subject to disclosure under the Act. See, e.g., Open Records Letter Nos. 96-2060 (1996), 97-2093 (1997).

We are resolving this matter with this informal letter ruling rather than with a published open records decision. This ruling is limited to the particular records at issue under the facts presented to us in this request and may not be relied upon as a previous determination regarding any other records. If you have questions about this ruling, please contact our office.

Sincerely,

Kay H. Hastings

Kay Nastrige

Assistant Attorney General Open Records Division

KHH/jc

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encl. Submitted documents

Ms. Sally B. Nicholas cc:

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(w/o enclosures)